Land Use Variances

The Commission’s intent in this report is not to change the law defining when a land use variance may be granted but to clarify it. The grounds for a variance are explained in court decisions interpreting 40:55D-70. While the cases are clear, the statute is not. This proposal clarifies the language of the statute so that its meaning can be understood more easily. Clarity in statutory language is always a benefit. However, here clarity has an added importance. Land use statutes are enforced by local officials most of whom are not lawyers. Frequently, the applicants for variances are not represented by counsel. It is unreasonable to expect these people to read court cases to interpret the law. The language of these provisions must be straightforward enough to allow a landowner to know whether he has a claim for a variance and to allow a zoning official to enforce the law correctly and fairly. The Commission hopes that this recommendation is a step in that direction.

40:55D-70. Powers

The board of adjustment shall have the power to:

a. Hear and decide appeals where it is alleged by the appellant that there is error in any order, requirement, decision or refusal made by an administrative officer based on or made in the enforcement of the zoning ordinance;

b. Hear and decide requests for interpretation of the zoning map or ordinance or for decisions upon other special questions upon which such board is authorized to pass by any zoning or official map ordinance, in accordance with this act;

c. (1) Where: (a) by reason of exceptional narrowness, shallowness or shape of a specific piece of property, or (b) by reason of exceptional topographic conditions or physical features uniquely affecting a specific piece of property, or (c) by reason of an extraordinary and exceptional situation uniquely affecting a specific piece of property or the structures lawfully existing thereon, the strict application of any regulation pursuant to article 8 of this act would result in peculiar and exceptional practical difficulties to, or exceptional and undue hardship upon, the developer of such property, grant, upon an application or an appeal relating to such property, a variance from such strict application of such regulation so as to relieve such difficulties or hardship; (2) where in an application or appeal relating to a specific piece of property the purposes of this act would be advanced by a deviation from the zoning ordinance requirements and the benefits of the deviation would substantially outweigh any detriment, grant a variance to allow departure from regulations pursuant to article 8 of this act; provided, however, that the fact that a proposed use is an inherently beneficial use shall not be dispositive of a decision on a variance under this subsection and provided that no variance from those departures enumerated in subsection d. of this section shall be granted under this subsection; and provided further that the proposed development does not require approval by the planning board of a subdivision, site plan or conditional use, in conjunction with which the planning board has power to review a request for a variance pursuant to subsection a. of section 47 of this act; and
d. In particular cases for special reasons, grant a variance to allow departure from regulations pursuant to article 8 of this act to permit: (1) a use or principal structure in a district restricted against such use or principal structure, (2) an expansion of a nonconforming use, (3) deviation from a specification or standard pursuant to section 54 of P.L.1975, c.291 (C.40:55D-67) pertaining solely to a conditional use, (4) an increase in the permitted floor area ratio as defined in section 3.1 of P.L.1975, c.291 (C.40:55D-4), (5) an increase in the permitted density as defined in section 3.1 of P.L.1975, c.291 (C.40:55D-4), except as applied to the required lot area for a lot or lots for detached one or two dwelling unit buildings, which lot or lots either an isolated undersized lot or lots resulting from a minor subdivision or (6) a height of a principal structure which exceeds by 10 feet or 10% the maximum height permitted in the district for a principal structure. A variance under this subsection shall be granted only by affirmative vote of at least five members, in the case of a municipal board, or two-thirds of the full authorized membership, in the case of a regional board, pursuant to article 10 of this act.

If an application development requests one or more variances but not a variance for a purpose enumerated in subsection d. of this section, the decision on the requested variance or variances shall be rendered under subsection c. of this section.

No variance or other relief may be granted under the terms of this section, including a variance or other relief involving an inherently beneficial use, without a showing that such variance or other relief can be granted without substantial detriment to the public good and will not substantially impair the intent and the purpose of the zone plan and zoning ordinance. In respect to any airport safety zones delineated under the "Air Safety and Zoning Act of 1983," P.L.1983, c.260 (C.6:1-80 et seq.), no variance or other relief may be granted under the terms of this section, permitting the creation or establishment of a nonconforming use which would be prohibited under standards promulgated pursuant to that act, except upon issuance of a permit by the Commissioner of Transportation. An application under this section may be referred to any appropriate person or agency for its report; provided that such reference shall not extend the period of time within which the zoning board of adjustment shall act.

c. Provided relief can be granted without substantial impairment of the zone plan and zoning ordinance and except as otherwise provided by subsection d, grant a variance from the strict application of a zoning regulation that prescribes the size or configuration of a lot, the size of improvements, other bulk requirements, or the placement of improvements on the lot in the following circumstances:

(1) if strict application would result in exceptional practical difficulties or undue burden for the applicant by reason of the exceptional narrowness, shallowness or shape of a specific piece of property; topographic conditions or physical features uniquely affecting a specific piece of property; or circumstances uniquely affecting a specific piece of property or the structures lawfully on it; or

(2) if the grant of the variance would promote any of the purposes of zoning as enumerated by N.J.S. 40:55-2.

A variance under this subsection shall not be granted if the proposed development requires approval by the planning board of a development in conjunction
with which the planning board has the power to review a request for a variance pursuant to N.J.S. 40:55D-47a.

An application for multiple variances, none of which is subject to subsection d, may be granted under this subsection.

(d). Provided that relief can be granted without substantial impairment of the zone plan and zoning ordinance and either the proposed use is inherently beneficial or would promote any of the purposes of zoning as enumerated by N.J.S. 40:55D-2, grant a variance permitting:

(1) a use or principal structure in a district restricted against that use or principal structure;
(2) expansion of a nonconforming use;
(3) deviation from a standard prescribed for a conditional use;
(4) an increase in permitted floor area ratio as defined by N.J.S. 40:55D-4;
(5) an increase in permitted density as defined by N.J.S. 40:55D-4, except that a variance pursuant to subsection c may be granted to permit a detached one- or two-dwelling on either an isolated undersized lot or an undersized lot resulting from a minor subdivision; or
(6) the height of a principal structure which exceeds by ten feet or ten percent of the maximum height permitted in the district for a principal structure.

A variance under this subsection shall be granted only upon the affirmative vote of at least five members of a municipal board or two-thirds of the full authorized membership of a regional board.

e. In respect to any airport safety zones delineated under the "Air Safety and Zoning Act of 1983," 6:1-80 et seq., no variance or other relief may be granted under the terms of this section, permitting the creation or establishment of a nonconforming use which would be prohibited under standards promulgated pursuant to that act, except upon issuance of a permit by the Commissioner of Transportation. An application under this section may be referred to any appropriate person or agency for its report; provided that such reference shall not extend the period of time within which the zoning board of adjustment shall act.

COMMENT

Subsections (c) and (d) have been completely rewritten. While the wording of these subsections is not identical to their sources, but the changes are intended to clarify the meanings of the subsections not to change them. Proposed subsections (e) and (f) are new only in form; they are substantially identical to the material currently at the end of the section after the definitions of the grounds for variances.